

Minutes of Shelter / NFI / CCCM National Cluster Meeting

10:00 – 12:00, Wednesday, 19 August 2015

UNHCR Office, Yangon

Attendees: German Embassy, Samaritan's Purse, ActionAid, ECHO, IFRC, DRC, Caritas, Save the Children International, Shelter Box, World Vision, ACTED, IOM, UNHCR, Burnet Institute & Qatar Red Cross

Apologies: LWF

Agenda Item	Discussion	Action / Actor / Date
1. Introductions	<p>Introductions done. Minutes of 6 August "Extraordinary" meeting due to floods/cyclone accepted and will be posted online: http://www.sheltercluster.org/node/4632. Cluster Coordinator (CC) expressed his considerable appreciation to colleagues Maja Lazic (lazic@unhcr.org) and Steven O'Brien (obrien@unhcr.org) who had stepped "into the fold" in his absence.</p> <p>Warm welcome also extended to Sub National (Non Rakhine Area) Coordinator Arnaud de Coupigny (AdC) (coord1.myanmar@sheltercluster.org) and Steve Barton (SB) (coord2.myanmar@sheltercluster.org). IFRC's deployment in the event of a large natural disaster had been pre-agreed at the YGN level during a 2014 meeting between CC and IFRC. Their arrival was an operationalization of that agreement; hugely welcome, not least share the burden and their considerable experience in responding to natural disasters.</p>	
2. Opening Remarks	<p>Noting some new partners following recent events, CC shared few thoughts based on last two and half years' experience with this Cluster in Myanmar.</p> <ol style="list-style-type: none"> 1. In terms of the response, less and less need for urgent action, rather "more haste less speed". 2. Underscored the central and elemental role of the State of Myanmar, which we are here to support, <i>not</i> the other way around. Any efforts to act deliberately outside the parameters of the Government would likely come unstuck. Experience had shown the competence and ability of the Government to take decisions and act extremely swiftly. Additionally Myanmar is a very resource-rich country. 3. Coordination challenges have generally centred on not having enough partners to cover the needs rather than too many partners and issues of duplication/triplication. 4. This is an operationally focused Cluster. Coordination was not an end in itself, the Cluster should, ultimately, be 	

	<p>measured by what it delivers to those in need.</p> <p>5. Keen to stress the diversity in Myanmar, each State has its own specificities and that must be factored into the response. A “one size fits all” approach, especially in the pursuit of supposed absolute equity should be cautioned.</p> <p>6. Noted that we were soon to move into an election period with General Elections occurring 8 November.</p>	
3. Actions from Previous Meeting	Since 6 August meeting, all actions now addressed except expediting missions to the field. OCHA confirmed there was an email address to which any new partner should write.	CC to contact OCHA and forward email address to Shelter Box
4. Overview of Flood Affected Areas (excluding Rakhine State) - IFRC	SB noted that AdC was in the field. He had been in the country barely a week. Still, putting the pieces together he gave an overview of the situation, based on the current information. Rather than repeat detail in these minutes, all this information and analysis would be consolidated in a weekly <i>Shelter Coordination Team (SCT) Situation Report, # Myanmar Floods</i> . This would be made available via a new section of the website called <i>Myanmar Floods – 2015</i> . This could either be navigated with comparative ease from the pre-existing Cluster address (www.sheltercluster.org/response/myanmar-floods-2015) or directly at this link: http://www.sheltercluster.org/response/myanmar-floods-2015 .	SCT to circulate this weekly report across all their partners. CC to ensure it also gets distributed nationally.
5. Overview of Rakhine State - UNHCR	<p>Still, impact of cyclone and floods were being pieced together. Still, CC stressed the following:</p> <ul style="list-style-type: none"> Displaced tracking matrix (DTM) completed by IOM in Mrauk-U, Minbya and Kyak Taw; to be circulated. So far requests for 9,000 emergency shelter kits from partners in Rakhine (3,000 Kyak Taw, 2,000 Mrauk-U, 2,000 in Minbya and 2,000 in Buthidaung/Maungdaw). Those who were requesting these in Rakhine being ACF, DRC, ACTED and Care. 11 August meeting at the office of the Rakhine State Government, Transport Minister/RRSC Chairman, attended by DRD, UNHCR, OCHA, UNICEF, IOM, LWF and DRC. At that meeting: <ul style="list-style-type: none"> ➤ Destroyed or fully collapsed temporary shelters in the camps are already covered by Cluster partners: MRF, UNHCR, LWF and ICRC; ➤ Copies shared of shelter damage ToR from UN-Habitat to have a uniform/standard to assess damage. Note there still remain many discrepancies/interpretations about conditions of impacted buildings. ➤ Rakhine State Government has a limited budget of US\$80,000 to cover 12 camps. Noting this, through lead agency CERF submission had been made to support needs. ➤ Government camp focal points and Camp Management Committees will submit shelter repair needs to Shelter Cluster (within a week). Also, RSG DRD helped fix the roofing of about 2,000 cyclone damaged houses in Sittwe and other nearby townships. ➤ Initial reports are newly constructed individual houses fared well in terms of potential cyclone/storm damage. ➤ Damage caused in northern Rakhine State sizeable, with Buthidang Township seemingly the worst-affected, considerably more so than Rathedaung and Maungdaw combined. <p>General Points</p> <ul style="list-style-type: none"> MIRA is underway in 12 t/ships across five States/divisions; 	

	<ul style="list-style-type: none"> Relief and Resettlement Department is providing data to the Government assessments. So far this data appears to be notably higher in needs and affected than what aid agencies are reporting. The definition of “affected” remains concerning in terms of its vagueness. Overall emphasis is on early recovery, which is encouraging. 14 August Coordination meeting on recovery from floods in Nay Pyi Taw, hosted by Ministry of National Planning and Economic Development. Reported to be well-prepared with excellent attendance by development, humanitarian partners and Embassies. 	
6. Government of Myanmar	<p>Referencing again the central and elemental role of the State of Myanmar, which we are here to support, <i>not</i> the other way around, CC drew attention to certain documents that he was sharing as part of this meeting:</p> <ol style="list-style-type: none"> <i>Cyclone Komen: Planning Framework for Transition from Relief to Recovery</i> <i>National Natural Disaster Management Committee</i> <i>Post-disaster Recovery Coordination Framework (P-dRCF)</i> <i>Situation Report 2, 17 August 2015, National Natural Disaster Management Committee</i> <p>Leaning on these Government documents some broad points the CC stressed:</p> <ol style="list-style-type: none"> Chin and Sagging State deemed “priority one”; Rakhine State “priority two” and other areas of Kachin, Mandalay, Magway, Pago, Shan, Ayerwaddy and Yangon “priority three”; As a very rough steer, one million affected people, 200,000 households displaced at some point but perhaps “16,095 houses destroyed” (NNDMC Situation Report 2); Lessons that can be learned from Nargis, note <i>2009 Post-Nargis Recovery Plan</i>. One of the key lessons was the need for early recovery. Also, while actors will want to do so much, capacity is limited so focus where needs are most severe and value added can be provided; The need for participation, not always easy noting the strong State. As the PdRCG stresses, “participation is important because communities are best placed to determine their needs and to design a response that will be adapted to local conditions”. 	
7. Strategy & Funding	As explained, strategy in its broader sense was focused on early recovery, minimising displacement and supporting affected people rebuild/repair their damaged houses. This suggests a two stage process, emergency and then recovery, avoiding temporary/transitional as much as possible. In terms of funding, OCHA was putting together a Flood Response Plan where sectors were seeking to compile their needs.	
8. Information Management, including gaps & DTM - IOM	SCT in need of information management support. None forthcoming so likely would deploy and international ASAP.	
9. Coordination	As above, IOM shared some findings of its DTM in Rakhine State; the fuller report would be circulated forthwith.	
	Agreed that UNHCR would have overall national leadership of the Cluster but all coordination responsibilities outside	

Structure	Rakhine State would be led by the IFRC-SCT. The priority being to make it simple and workable for the partners. In key flood affected areas outside Rakhine State IFRC looking for willing “focal points”, sometime referred to as sub-hub coordinators. ¹ Equally on Rakhine matters, underscored the strong role played by DRC in MraukU and LWF in Sittwe and Pauktaw Townships.	
10. AOB I. Frequency of national meetings II. Family Kits III. Cost of IOM Emergency Shelter Kit	Confirmed that the IFRC-SCT would hold weekly meetings, 09.00 on a Wednesday. Thereafter by 10.00 the national meeting could continue. Noting World Vision’s request for details of standard NFI household items, standards and guidelines for NFIs are available at this link: http://www.sheltercluster.org/library/standards-and-guidelines-nfi . Following request for the costing of this kit, US\$28.80 for the kit alone, without transport (to Myanmar). Kit comprised of two tarpaulins, rope, knife and mosquito net.	

Documents shared in hard copy with the participants at the meeting or in soft copy to all Cluster partners:

- *Shelter-NFI-CCCM YGN Cluster Meeting Minutes, 6.8.’15;*

Government of Myanmar

- *Cyclone Komen: Planning Framework for Transition from Relief to Recovery;*
- *National Natural Disaster Management Committee;*
- *Post-disaster Recovery Coordination Framework (P-dRCF);*
- *Situation Report 2, 17 August 2015, National Natural Disaster Management Committee.*

Rakhine

- *Draft RSG Led Shelter Action Plan in Cyclone Affected IDP Camps as of 9 August 2015 v4;*
- *RSG Allocated Budget for Repairing Damages in the IDP Camps due to Cyclone TWO/Komen as of 11 August 2015;*
- *Assessment Summary Date for northern Rakhine State, Rathedaung, Buthidang and Maungdaw Townships.*

¹ Latest coordination reference materials, including preparedness: <http://www.sheltercluster.org/library/coordination-reference-materials-including-preparedness>.